

Reforming Health Policy in Jordan: Finance and Allocating Public Expenditures: a Worldwide Review

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Abstract

Background: This article offers evaluations of healthcare expenditures by sponsors that face increasing challenges as healthcare costs rise. **Purposes:** The aim of this action report is to ensure adequate health care services coupled with financial resources to fulfill the health challenges within the light-weight of the worse economic scenario. **Methods:** This article presents a read of healthcare spending in Jordan that focuses on the sectors that finance healthcare. Therefore, all the information published was used. **Results:** Jordan's government wouldn't be ready to continue providing health services at the present trend: fast increase in demand over publicly funded services within the absence efficiency gains (six types); reforms to create upon the strength of public and private sector improve quality of care and increase accessibility; and, enhance patient satisfaction and long-term financial sustainability. **Conclusion:** For the care system to be considered efficient and equitable the cash burden ought to be progressive throughout of pocket payments, and to cut back monetary barriers to access. **Recommendation:** There was a progressive impact of the reform on healthcare supplying and finance systems once contributor's expenses are used to build it; however, the findings don't seem to be conclusive.

Keywords: Equity, Financing, Efficiency, Expenditures, Health Care Delivery and Financing Systems Reform

1. Introduction

The pricy health system, safety and steadiness conditions, and therefore the effective development plans in Jordan play an essential role within the sustainable development of the kingdom.^{1,2}

This article is designed to present a read of healthcare spending in Jordan that focuses on the sectors that finance or sponsor healthcare. These sources of funds are classified into insurance, out of pocket spending, other private revenues, and specific government programs. For national accounting, this structure is helpful in measurement changes in spending trends associated

with policy initiatives within the government and private sectors, besides the amounts paid by every supplier.^{3,4}

In the 1990s, Jordan's total health expenditures represent 9.6% of GDP and dropped down to 8.7 in 2016 (Table 1). Reports show that the public sector is the largest source of funding which represents about 65.75% in 2014 (Table 2) followed by the private sector 31.75% and the rest is from donors and others.

The emerging main policy issue here is the high level of total health expenditures as a percentage of GDP compared with the ability to provide healthcare services at the current level of health indicators, quantity and quality of care and high level of spending on curative

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Table 1. Health expenditures (%of GDP)

Comparison countries-international	Year	Neighbor- ing and regional countries comparison	Years										
	2016		1990	2000	2008	2009	2010	2011	2012	2013	2014	2015	2016
Arab World	4.8												
East Asia & Pacific	6.7	Egypt	5.1	4.6	4.6	4.3	4.5	4.9	4.5	4.0	4.1	5.1	4.6
Euro area	10.1												
European Union	9.9	Iraq	..	3.0	3.7	3.3	2.8	3.1	3.1	3.3	3.3	..	3.0
Europe & Central Asia	9.3												
Latin America & Caribbean	7.3	Jordan	9.6	8.7	9.5	8.0	8.3	7.9	7.3	7.4	6.2	9.6	8.7
Least developed countries: UN classification	4.7	Kuwait	2.5	1.9	3.8	2.7	2.6	2.5	2.5	3.1	4.0	2.5	1.9
Middle East & North Africa	5.4	Oman	3.0	2.0	2.8	2.7	2.5	2.5	2.8	3.4	3.8	3.0	2.0
OECD members	12.4	Qatar	2.0	1.6	2.1	1.7	1.5	1.7	2.0	2.4	3.0	2.0	1.6
South Asia	3.7	Saudi Arabia	4.2	2.8	4.0	3.4	3.6	3.9	4.3	5.0	5.8	4.2	2.8
Sub-Saharan Africa	5.3	Yemen Rep.	4.1	5.1	5.3	5.1	5.0	5.7	5.7	5.6	5.9	4.1	5.1
World	9.9												

Source: World Bank, 2018

Table 2. Health expenditures, 2008–2014

	2008	2009	2010	2011	2012	2013	2014
Health expenditures, nominal (million JD)	1381	1610	1537	1580	1665	1880	
Per capita healthcare expenditures (JD)	236	269.3	251.5	252.5	260.6	231.8	
Per Capita GDP	2753	2882	3069	3275	3438	2939	
% of government budget allocated to healthcare	10.16	10.52	9.76	9.14	10.50	11.0	
Public expenditures %	60.78	69.17	67.94	66.85	66.17	65.75	
Private expenditures %	38.24	29.80	30.27	31.34	31.88	31.75	
UNRWA	0.69	0.59	0.75	0.67	0.75	0.74	
NGOs	0.29	0.43	1.04	1.14	1.20	1.93	
Public expenditures % of GDP	5.21	6.59	5.57	5.16	5.02	5.18	5.19
Private expenditures % of GDP	3.37	2.93	2.62	2.56	2.56	2.70	2.26
Total expenditures % of GDP	8.58	9.52	8.19	7.72	7.58	7.88	7.45
Pharmaceuticals expenditures as a % of total health Expenditures	35.94	27.91	27.56	27.07	26.75	26.60	
Pharmaceuticals expenditures as % of GDP	3.08	2.66	2.26	2.09	2.03	2.10	

Source: NHA, 2015

care 85% and low level on spending of 15% on preventive services.^{5,6}

The government of Jordan is committed to creating health services out there to all or any. The national health strategy is geared toward making a comprehensive healthcare system, utilizing both public and private service providers and covering all levels as well as the advanced healthcare provision to the poor.⁷⁻¹⁰ A review of the recent trends in healthcare spending with temporary assessment of the foremost vital forces driving disbursal growth, finance of health expenditures with specific attention to the sources and uses of funds among the public sector and judge the efficiency and equity of the health system are bestowed measures to realize that goal.^{1,11,12}

2. Problem

The Jordanian health sector is the main sector that tortured by the inflexed refugees and out-boarder displaced population i.e., Iraqis, Syrians, Palestinians, etc. A high demand on health services were witnessed within the last two decades due to internal (population growth) and external pressures; country's restricted resources; epidemiologic transitions (lower prevalence of communicable diseases and high prevalence of non-communicable disease), re-emergence of the entirely eradicated diseases i.e. T.B. and Malaria; poor quality of care; expected rise of young and elderly population; and, the rapid increase of costs of healthcare provision. An enormous effort is needed from the government to ensure adequate healthcare services coupled with financial resources, smart governance and increase productivities to produce a provision of safe, effective and efficient, equitable and affordable health services to fulfill the on top challenges within the light-weight of worse economic situation and money and slump.^{7-9,13-15}

3. Aims and Objectives

This article aims to ensure adequate healthcare services coupled with financial resources, good governance and increase productivities to provide a provision of safe, effective and efficient, equitable and affordable health services to meet the healthcare system challenges in the light of the worse economic situation and financial and economic crisis. Introduce a reformed strategy for healthcare system finance and delivery, increasing access

healthcare to all, and enable effective and equitable access for uninsured and poor population in Jordan.

4. Methods

Data for this action report were gotten by suggested of sea of dispersed texture utilizing characterized watchwords and electronic databases were looked covering wide range period of more than 25 years commencing 1990, using content words and passage terms: Jordan, Arab world, health expenditures, healthcare system framework, healthcare financing framework, publicly funded health services, health system reform, health sector reform. In expansion, the reference list of disseminated studies was looked physically for present articles. To play down disposition and progress the value of this report researchers conducted a exhaustive examination of existing literature by implies of individual contact with senior officers at health authorities, government workplaces, and health sector divisions and key universal sources i.e., World Health Organization (WHO), World Bank, and local sources such as the Ministry of Health (MOH), the Royal Medical Services (RMS), Jordan University and Jordan University of Science and Technology Teaching Hospitals (JUH, JUST), National Health Account (NHA), Private sector affiliation and Supreme Health Council. Qualified studies were those that centered on the Jordanian healthcare delivery and financing systems. Avoided studies were those that centered on the extensive outline and replicated considers. Two analysts (AR, AK) autonomously screened the titles and unique of the recognized thinks about and duplications were outside. Studies considered qualified for full content screening were recovered for a full review. The analysts autonomously evaluated the papers for qualification and quality and met to resolve any discrepancies with respect to qualification and/or quality. The key highlights of the considers were summarized, tables and pertinent portrayal of healthcare delivery and financing frameworks was carried out.

As an action report, the researchers agree to construct the body of the research on the bases of target industry healthcare and financing subsystems in Jordan which has certain demographic characteristics, briefing almost the health delivery and financing systems with the focus on health expenditure trends within the government-funded health services to be compared at neighborhood, regional and international levels. The reason of typically

to check whether the government of Jordan keep up financing the rapid increase in healthcare cost taking a toll since the 1990s with almost 26% of the total cost of publicly provided health services are proportionate to contributors, and the other 74% of the entire costs lies over the government shoulders. It is obviously clear that the government of Jordan would not be able to carry an overwhelming burden of costs, and it works as a Health Maintenance Organization (HMO) for almost of two-third of the populace, subsequently, the rationale of this report is to investigate options for exempting the Jordanian government shape losing yearly. The report anticipated to look out various options open over efficiency besides transference of healthcare cost payment from contributors (publicly insured population especially those at the military side who pays in flat rates) and changing healthcare delivery and financing systems framework.

5. The Jordanian Demographic Profile

Jordan is a country of limited natural resources, a low middle-income country, and a high population growth rate. Table 3 shows the projected number of populations which has been increased from 5.4 million in 2003 to 10.2 million in 2018 with refugees. The population growth rate 3.2¹⁶ reflects that the reproduction level in the country is too high in comparison with the advanced countries. The high fertility ratio of 3.5 children per woman and the low mortality rate coupled with the number of migrant populations from the neighboring countries especially

Syria and Iraq have increased the number of populations to 10.24 in 2018.^{6,17-19}

Jordan has restricted resources with a high increment rate. The annual statistical report issued by the Department of Statistics in Jordan showed that the portion of the population less than 15 ages increased within the early of 2003 and are declined since then, unlike those between 15-65 age groups. The pattern is typical of a population that's increasing a fertility decline. With population ages 65 and above remaining about the same during the entire period (3.5, 3.45 respectively), the dependency ratio calculated as the ratio of persons in the "dependent" ages (Less than 15 years and over than 65 Years) was high in 2003 and decreased in 2017/8 (PPW, 2018). According to the Department of Statistics projections, the dependency ratio is projected to fall further to 33 in 2050.^{6,17,20,21}

As within the Table 3, the dependency ratio is projected to decline to, this with the increasing proportion of the population that's aging besides the epidemiological transition (changing in epidemiological profile) may have serious implications on the demand of healthcare services within the future.^{18,19,22,23}

6. Healthcare Financing and Delivery System

Jordan as a low middle-income country with a population of about ten million is split into twelve governorates, which are sorted recently into three regions.

Table 3. Projected population by specific age groups

Year	Total population (000)	Children <15 years		Elderly 65>		Dependency ratio
		Total (000)	%	Total (000)	%	
2003	5.48	2.08	38	0.19	3.5	71
2008	6.13	2.14	34.9	0.26	4.2	68
2013	8.114	2.15	31.9	0.33	4.9	67
2016	9.798	3.36	34.3	0.36	3.7	65
2018	(7.98) 10.24	3.55	34.68	0.35	3.45	66
2019	8.08	2.19	29.5	0.37	5.0	53
2025	8.54	2.07	25.9	0.24	5.3	45
2030	9.10	2.67	29.4	0.53	5.9	40
2050	11.71	2,93	25.1	1.20	10.3	33

Sources: Jordan, Higher Health Council Report, 2017; Jordan Statistics Yearbook, 2016 & 2017; and, PopulationPyramid.net: <https://www.populationpyramid.net/jordan/2050/>

The Jordanian healthcare system could be an advanced mixture of extremely fragmented public and private health programs. There are two major public programs, the Ministry of Health (MOH) and the Royal Medical Services (RMS), that each finance and deliver healthcare services to concerning roughly 70% of the population.^{16,24-26} Additionally, there are smaller public programs including university-based programs (Jordan University Hospital and King Abdullah the First/ Jordan University of Science and Technology Hospital), the center for diabetes and endocrinology and genetics, and other NGOs i.e., United Nations Relief and Works Agency (UNRWA) which offer primary healthcare services to some of the Palestinian refugees, and King Hussein Cancer Center and charity association clinics.^{1,8-10} The country's health reports i.e., MOH shows quick access and reasonable distribution of primary healthcare facilities across geographical and remote areas. Preventive (from MOH only) and therapeutic services are provided fairly and compared favorably with international standards. The establishment of recent national vaccination programs policies have helped in several progresses against communicable diseases i.e., eradication of polio in 1992, 100% immunization rate of measles; and, Jordan is a free country from cholera, malaria, and schistosomiasis. Cross-border refugees have exhibited a burden on the country's strategic goals i.e., getting rid of secondhand tuberculosis by 2025.^{13,14,26-28}

The new and reemerged diseases and epidemics are perplexing variables that led to reform the national immunization program, institution of the electronic monitoring system and the application of the accurate, sensitive system of controlling of infectious diseases such as AIDS, TB., diarrheal, and respiratory diseases. Whereas, cardiovascular, diabetes and cancer constitute the main problems in the country.^{10,15,27}

Secondary and tertiary health care provided in Jordan in an exceedingly provision of extremely specialized services and somehow compared favorably with international standards.

7. Health Expenditures

Like other lower middle-income countries, Jordan provides information on expenditures by source and uses of healthcare expenditures. The National Health Account (NHA) proclaimed that Jordan spends annually

on individual health doubled of the disbursement within the middle-income countries between 2005-2014 (Table 1).

The total health expenditures of the public sector raised from 60.78% in 2008 to 65.75% in 2013 (Table 2), while dropped down from 38.24% to 31.75% in the private sector in the same period. This switch from private to the public sector was due to unaffordable payments to the cost of services in the private sector.

The total health spending as a percent of GDP has gradually decreased from 9.5% in 2009 to 8.7% in 2016 (Table 1).^{24,29-31}

8. International Comparison of Health Expenditures

It is troublesome to create cross-comparisons within the developing countries due to the absence of their national health accounts. Additionally, to it, completion of public expenditures is commonly incomplete, specifically in countries wherever governments are concerned in finance and delivering healthcare services. So, international comparisons will offer a helpful image of amole spending patterns. Jordan compared favorably with some developed world. And high if compared to different MENA and middle-income countries.³²

As evident in Table 4, not like the compared countries, the Jordanian total public expenditure has gone down by nearly about one percent from 2005 to 2014 (8.8 to 7.4) despite the numerous increases in capital investment and also within the quantity of diriment expenses.²⁹⁻³¹

The distribution of expenses has modified solely slightly; and, the final trend seems to be a gradual decline within the proportion of recurrent expenditure and increase in capital investment that apparently due to overwhelming of public health facilities due to increase in variety of refugees from neighbour countries and cross boarders displaced population i.e. Syrian and Iraqi refugees.^{12,19,25,33,32}

9. Trends of Public and Private Health Expenditures

Most of the population, more or less 75%, are seeking healthcare services at public facilities; and, the remaining 21% and 4% followed by private and missionary care facilities respectively.

Table 4. Health expenditure, total (% of GDP)

	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
High income country	10.9	10.9	10.9	11.2	12.1	12.0	11.9	12.1	12.1	12.2	
Arab world	3.5	3.5	3.6	3.5	4.5	4.1	4.0	4.3	4.6	4.8	
Egypt, Arab Rep.	5.0	5.2	4.9	4.8	5.0	4.7	5.0	5.2	5.4	5.6	
Kuwait	2.3	2.	2.1	1.9	3.8	2.7	2.6	2.5	2.5	3.0	
Jordan	8.8	8.0	8.3	8.7	9.5	8.4	8.3	8.0	7.2	7.4	
Lebanon	8.4	8.8	8.9	8.0	7.4	7.1	7.1	6.9	6.6	6.3	
Iran, Islamic Rep.	5.9	5.8	6.2	7.6	8.0	7.1	6.9	6.4	6.8	5.9	
Iraq	4.1	2.9	3.6	3.9	4.6	3.8	3.3	5.2	5.9	5.5	
Saudi Arabia	3.4	3.5	3.4	2.8	4.0	3.4	3.5	3.8	4.2	4.6	
Sudan	3.	3.9	4.7	8.1	8.0	7.9	8.0	8.2	8.4	8.4	
Syrian Arab Republic	4.1	3.7	3.7	3.3	3.5	3.2	3.2	3.2	3.2	3.2	
Low-income countries	5.6	5.9	5.5	5.5	5.9	6.4	6.2	5.9	5.7	5.7	
Lower-middle income countries	4.2	4.2	4.3	4.3	4.4	4.2	4.2	4.3	4.5	4.4	
Low & middle income	5.3	5.2	5.2	5.4	5.8	5.6	5.5	5.6	5.7	5.7	
Middle East & North Africa	4.3	4.2	4.2	4.1	5.3	5.0	4.8	5.0	5.1	5.3	

Source: NHA, 2015

Public health expenditures had increased by 10% from 2005 to 2014 (Table 4). In 2014, the general public expenditures were 5.1% of GDP. This share of expenditures within the health sector as a percent of GDP is sort of high, though it remains almost like that of different regional countries. If Jordan compared at the extent of middle-income countries, it's the very best rate of expenditures on health with a proportion rate of 7.4% of GDP. If Jordan compared with and therefore the Middle East and Northern African countries, in terms of health expenditures share it expands quite .06% of Middle-Income countries, the 3 % of Lower Middle-Income countries, and the 1.7 % of the Low-Income countries (Table 4).²⁹

The government remains a big supplier of health services. The government's role in the funding of health expenditures has been increasing from 4.7% in 2005 to 5.1 in 2014 (Table 5). During the same period, the share of the Ministry of Health (MOH) has remained regarding a similar at about 60% of the total government expenditures. There has been additional fluctuation within the shares of the Royal Medical Services (RMS) and also the universities primarily based programs.

Jordan lies within the middle of the spectrum of the Middle East and North African (MENA) countries in

terms of GDP and GDP per capita. However, as evident in Table 5, in terms of expenditures on healthcare, Jordan surpasses most of the MENA countries. Jordan spends slightly more than 7.4 percent of its GDP on healthcare, nearly doubled the regional average. Public expenditure as a share of total health spending is higher in Jordan than most countries in the region.^{29,32}

The annual out-of-pocket health expenditure is sharply decreased from JD86.2 in 2005 to JD68.8 in 2014. As in Table 6, it compared higher with high and low-income countries (JD35.3 and 64.5 respectively) and fewer favorably than the Arab World (JD81.6) and Middle-East and Northern African countries (JD79.1). Just about three-quarters of the overall out-of-pocket expenditure is spent on medications particularly chronic health conditions.³⁴

The poor folks in Jordan pay a bigger portion of their financial gains on health quite the wealthy.³⁵

Generally, equity within the health sector refers to reducing discrepancy within the health status or access to health services among whole completely different socioeconomic, ethnic, geographic or gender. Whereas, financial gain inequities noted the distribution of financial gain from the wealthy to the poor.

Table 5. Health expenditure, public & private (% of GDP)

		2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
High incomeCountry	Pub.	6.6	6.6	6.6	6.9	7.6	7.5	7.5	7.5	7.5	7.6	
	Pri.	4.3	4.3	4.2	4.2	4.5	4.4	4.4	4.5	4.5	4.5	
Arab world	Pub.	2.1	2.1	2.1	2.1	2.8	2.4	2.5	2.6	2.8	3.0	
	Pri.	1.4	1.3	1.4	1.4	1.7	1.6	1.5	1.7	1.7	1.8	
Egypt, Arab Rep.	Pub.	1.9	2.2	2.0	2.0	2.0	1.8	1.9	1.9	2.0	2.1	
	Pri.	3.0	2.9	2.9	2.7	2.9	2.9	3.0	3.3	3.4	3.4	
Kuwait	Pub.	1.8	1.8	1.6	1.5	3.3	2.3	2.2	2.1	2.1	2.6	
	Pri.	0.4	0.4	0.4	0.4	0.4	0.4	0.3	0.3	0.3	0.4	
Jordan	Pub.	4.7	4.4	4.9	5.4	6.6	5.9	5.9	5.5	4.8	5.1	
	Pri.	4.1	3.5	3.3	3.3	2.8	2.4	2.4	2.4	2.3	2.2	
Lebanon	Pub.	3.7	3.5	3.7	3.1	3.1	2.7	2.7	3.2	3.0	3.0	
	Pri.	4.6	5.1	5.1	4.9	4.3	4.4	4.3	3.7	3.5	3.3	
Iran, Islamic Rep.	Pub.	2.3	2.5	2.4	2.4	2.8	2.6	2.4	2.6	2.7	2.8	
	Pri.	3.7	3.3	3.4	3.8	4.7	5.3	4.6	4.2	3.7	4.0	
Iraq	Pub.	2.7	1.9	2.5	2.9	3.4	2.8	2.4	3.2	3.7	3.3	
	Pri.	1.3	1.0	1.1	0.9	1.1	0.9	0.8	1.9	2.2	2.2	
Saudi Arabia	Pub.	2.4	2.6	2.5	1.8	2.7	2.2	2.4	2.7	3.1	3.4	
	Pri.	0.9	0.9	0.9	0.9	1.2	1.2	1.0	1.1	1.1	1.1	
Sudan	Pub.	1.0	1.2	1.5	2.6	2.3	2.6	2.5	1.8	1.8	1.8	
	Pri.	2.0	2.6	3.2	5.5	5.6	5.2	5.4	6.3	6.5	6.6	
Syrian Arab Republic	Pub.	2.0	1.8	1.7	1.5	1.6	1.5	1.5	1.5	1.5	1.5	
	Pri.	2.0	1.9	1.9	1.8	1.9	1.7	1.7	1.7	1.7	1.7	
Low-income countries	Pub.	2.4	2.6	2.2	2.3	2.4	2.6	2.6	2.5	2.3	2.4	
	Pri.	3.2	3.3	3.2	3.2	3.5	3.8	3.6	3.4	3.3	3.3	
Lower-middle income countries	Pub.	1.4	1.5	1.5	1.5	1.6	1.5	1.5	1.6	1.6	1.6	
	Pri.	2.8	2.7	2.7	2.7	2.8	2.7	2.7	2.7	2.8	2.8	
Low & middle income	Pub.	2.4	2.4	2.5	2.7	2.9	2.8	2.8	2.9	2.9	3.0	
	Pri.	2.8	2.7	2.6	2.7	2.8	2.7	2.6	2.7	2.7	2.7	
Middle East & North Africa	Pub.	2.4	2.4	2.4	2.3	3.0	2.7	2.7	2.8	3.0	3.2	
	Pri.	1.9	1.7	1.8	1.8	2.2	2.3	2.1	2.1	2.0	2.1	

Source: NHA, 2015

10. Public Sector Health Insurance Premiums

Public servant's premium contributions vary across the general public systems (MOH, RMS, JUST/JUH, and UNRWA). The monthly premiums subtracted from

all civil services workers of 3% of their gross salaries up to the limit of 30 JD are beyond the cap, therefore, funding becomes regressive since these cover about 21% of the overall cost of the health services they received. Whereas the military theme, all the military personnel are paying a monthly flat rate of 2.4 JD, that appears to

Table 6. Annual out-of-pocket health expenditure (% of private expenditure on health)

	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
High income country	36.6	36.75	36.9	37.3	36.5	36.6	36.8	36.1	35.8	35.3	
Arab world	83.4	84.0	84.6	84.2	83.7	82.2	81.3	81.7	81.7	81.6	
Egypt, Arab Rep.	98.2	98.0	97.7	97.3	96.8	95.7	93.6	90.0	90.0	90.0	
Kuwait	90.5	90.5	90.5	90.5	90.5	90.5	90.5	90.5	90.5	90.5	
Jordan	86.2	88.4	89.4	83.5	75.8	73.4	70.1	69.1	68.9	68.8	
Lebanon	77.1	75.2	73.4	71.9	73.1	73.1	74.7	69.5	69.5	69.5	
Iran, Islamic Rep.	89.2	88.5	88.3	86.6	87.2	86.7	85.2	81.2	81.2	81.2	
Iraq	100	100	100	100	100	100	100	100	100	100	
Saudi Arabia	59.9	61.3	60.8	58.6	60.6	56.4	54.3	54.9	55.5	56.1	
Sudan	88.9	91.3	92.9	95.8	95.8	95.8	95.8	95.8	96.0	96.0	
Syrian Arab Republic	100	100	100	100	100	100	100	100	100	100	
Low-income countries	73.4	70.9	71.1	70.7	67.7	65.1	64.9	66.1	64.2	64.5	
Lower-middle income countries	88.5	88.1	88.2	87.9	87.8	87.0	87.2	86.7	87.1	87.2	
Low & middle income	79.3	78.3	77.7	78.0	77.8	75.7	75.6	75.9	76.0	75.1	
Middle East & North Africa	83.7	83.3	83.5	82.3	82.6	81.7	80.7	79.5	79.3	79.1	

Source: NHA, 2015

be a lot of regressive across the opposite public programs since their contributions cowl below 5% of the total cost of the health services they received. In general, the public health programs serve as Health Maintenance Organization (HMO) to the general public servants and their dependents who represent about two-thirds of the population.^{11,27,35}

11. The Analysis

Wellbeing is the main driver of our quality of life. The glob focuses currently each day on inputs (8Ms: money, materials, manpower, management, methods, means, manufactures, milieu) to provide healthcare. World expenditures are exaggerated for the last two decades. Jordan is that the largest country within the heterogeneous region that spends a lot of, and over the Arab world, East Asia and Pacific, Latin American countries, least developed world, Middle-East and North African Countries; and, less than the World (9.9) and Euro Area, European Union and closed to Europe and Central Asia countries.³²

Contrasting the High-Income countries and Low Middle-Income countries Jordan public share of health funding is far higher whereas the role of out-of-pocket

expenditure (Table 6) is above the High-income countries, less than Egypt, Kuwait, Lebanon, Iraq, Low-Income, lower-Middle Income, Low and Middle Income, and Middle-East and North African Countries.

As healthcare is judged in terms of needs (Public-Right) instead of ability and willingness to pay, Jordan should give healthcare to all in Y2025 despite public or private disbursement, insured population or non-insured, etc. (48% public employees, able to pay 46%, poor 6%). Not like the developed world, the insurance coverage is expanding, the 48% lined by insurance remained stable whereas health expenditures are rapidly increased since the 1990s. The coverage of insurance embodied people who are affiliated to health insurance similarly as those having free access to healthcare provided by the government i.e., the poor (6%). Health insurance programs run by the Jordanian government is steady a challenge like those in most low-income countries.^{11,27} The relationship between health outcomes and healthcare payment represents the most indicator of large return within the investment of healthcare.^{5,10}

Jordan as a rustic while not assistances by international health channels has a remarkable development of health focus areas of Infant and child mortality, maternal

mortality HIV/AIDS, malaria and tuberculosis. This obviously appears from life expectancy at births which are improved from 69.8 in the 1990s (Table 7) to 74.3 in 2016. It's above many the neighboring and regional countries i.e., World average, Arab World, Middle-East and North Africa, Egypt, Iraq, and Yemen Rep. and compared favorably with East Asia and Pacific, and Latin America and Caribbean countries.^{32,36}

Also, in terms of infant mortalities, Table 8, Jordan includes a higher indicator of decreasing the infant mortality rate per thousand live births from 29.9 in the 1990s to 15.1 in 2016 than Egypt, Iraq, Yemen, Arab world, World average, Least developed, Middle-East, South Asia, and Sub-Sharan African countries.^{10,32}

Correspondingly, the crude death rate (Table 9) has been ablated from 5.06 per thousand population to 3.8 that place Jordan higher than Egypt, Iraq, Yemen, World's Average, Arab World, East Asia Pacific, Euro Area, European Union, Europe and Central Asia and the remainder of the compared international countries.^{10,32}

Similarly, in terms of maternal mortality, Table 10, Jordan encompasses a higher indicator of decreasing the maternal mortality rate per hundred thousand live births from 110 in the 1990s to 58 in 2015 than Yemen, the Arab

world, World average, Least developed, Middle-East, South Asia, and Sub-Sharan African countries.^{12,37}

As can be seen in Table 1 the trend of health expenditures as a percent of value decreased sharply from 9.6 in the 1990s to 6.2 in 2014, however, it has plateaued in 2015 (9.6) and star to decrease all over again in 2016. Considering this fluctuated rhythm in spending that incorporates a bigger weight in Jordan as a low-income country, the recent change in trend is very problematic for the poorest as they magnified in numbers.^{12,37} Regarding the previous shut disruption of Jordan's healthcare funding systems, some queries could arias themselves to resolve the system's pitfalls: can the system will fit the new demands being placed by its high rate of growth and therefore the epidemiologic transitions?

Will the Jordanian economy still support and supply ever-increasing amounts of health resources to the health sector within the absence of efficiency gains? Can cost-effective measures be taken that sustainability improves health outcomes? In outline, Is that the Jordanian healthcare funding system viable and sustainable within the predictable future?^{7,19,38}

It ought to be noted that the health sector performs well in several regards, however with *inefficiencies* with

Table 7. Life expectancy at birth (total, male and female)/years

Comparison countries-international	Year	Neighboring and regional countries comparison	Years										
	2016		1990	2000	2008	2009	2010	2011	2012	2013	2014	2015	2016
Arab World	28.6												
East Asia & Pacific	71.1	Egypt	64.5	68.6	69.9	70.1	70.3	70.5	70.7	70.9	71.1	71.3	71.4
Euro area	74.5												
European Union	81.5	Iraq	66.1	69.1	68.1	68.2	68.4	68.7	68.9	69.2	69.4	69.6	69.8
Europe & Central Asia	80.6												
Latin America & Caribbean	77.2	Jordan	69.8	71.7	73.0	73.2	73.4	73.5	73.7	73.8	74.0	74.1	74.3
Least developed countries: UN classification	75.5	Kuwait	72.0	73.1	73.7	73.8	73.9	74.0	74.2	74.3	74.4	74.5	74.6
Middle East & North Africa	64.4	Oman	67.1	72.1	75.1	75.4	75.6	75.9	76.1	76.3	76.5	76.8	77.0
OECD members	73.4	Qatar	74.9	76.2	77.0	77.1	77.3	77.4	77.5	77.7	77.8	78.0	78.1
South Asia	80.1	Saudi Arabia	69.0	72.4	73.3	73.4	73.5	73.7	73.8	74.0	74.2	74.4	74.5
Sub-Saharan Africa	68.7	Yemen Rep.	57.8	60.3	62.8	63.2	63.5	63.7	64.0	64.2	64.5	64.7	64.9
World	60.3												

Source: World Bank, 2018

Table 8. Infant mortality rate/1000 live births

Comparison countries-international	Year	Neighboring and regional countries comparison	Years										
	2016		1990	2000	2008	2009	2010	2011	2012	2013	2014	2015	2016
Arab World	28.6												
East Asia & Pacific	13.5	Egypt											
Euro area	3.05		63	37.3	26.3	25.3	24.3	23.4	22.5	21.6	20.9	20.1	19.4
European Union	3.4	Iraq	42.4	36	31.4	30.8	30.2	29.5	28.9	28.2	27.4	26.7	25.9
Europe & Central Asia	8.3												
Latin America & Caribbean	13.8	Jordan	29.9	23.4	19	18.5	18	17.5	17	16.5	16	15.5	15.1
Least developed countries: UN classification	48.14	Kuwait	15.1	11	9.7	9.5	9.2	8.9	8.5	8.2	7.8	7.5	7.2
Middle East & North Africa	20.11	Oman	31.8	14.3	10.3	10.1	10	9.9	9.8	9.6	9.5	9.3	9.2
OECD members	5.9	Qatar	17.8	10.8	8.1	7.9	7.7	7.6	7.5	7.4	7.4	7.4	7.3
South Asia	38.8	Saudi Arabia	35.8	18.8	14.4	14	13.5	13.1	12.7	12.3	11.9	11.4	11.1
Sub-Saharan Africa	53.25	Yemen Rep.	88.4	68.9	47.2	45.2	43.8	43.3	43.2	43.2	43.2	43.2	43.2
World	30.5												

Source: World Bank, 2018

Table 9. Crude death rate/1000 population

Comparison countries-international	Year	Neighboring and regional countries comparison	Years										
	2016		1990	2000	2008	2009	2010	2011	2012	2013	2014	2015	2016
Arab World	5.548												
East Asia & Pacific	7.306	Egypt	8.406	6.487	6.273	6.241	6.206	6.166	6.121	6.071	6.017	5.963	5.909
Euro area	9.846												
European Union	10.039	Iraq	6.996	5.575	5.7	5.652	5.578	5.484	5.381	5.279	5.183	5.096	5.02
Europe & Central Asia	10.013												
Latin America & Caribbean	5.960	Jordan	5.064	4.126	3.889	3.878	3.867	3.857	3.848	3.84	3.834	3.829	3.828
Least developed countries: UN classification	7.685	Kuwait	2.561	2.527	2.54	2.541	2.545	2.554	2.571	2.597	2.633	2.681	2.739
Middle East & North Africa	4.963	Oman	5.483	3.518	2.895	2.845	2.799	2.754	2.709	2.663	2.618	2.574	2.533
OECD members	8.372	Qatar	2.166	2.018	1.61	1.568	1.534	1.51	1.496	1.491	1.495	1.509	1.531
South Asia	7.085	Saudi Arabia	4.935	3.737	3.597	3.587	3.572	3.557	3.543	3.534	3.533	3.54	3.557
Sub-Saharan Africa	9.231	Yemen Rep.	11.472	9.09	7.4	7.234	7.088	6.958	6.842	6.735	6.636	6.543	6.456
World	7.648												

Source: World Bank, 2018

Table 10. Maternal mortality ratio (estimate per 100,000 live births)

Comparison countries-international	Year	Neighboring and regional countries comparison	Years										
	2016		1990	2000	2008	2009	2010	2011	2012	2013	2014	2015	2016
Arab World	156												
East Asia & Pacific	59	Egypt	106	63	45	43	40	39	37	35	34	33	
Euro area	6												
European Union	8	Iraq	107	63	52	52	51	51	51	50	50	50	
Europe & Central Asia	16												
Latin America & Caribbean	67	Jordan	110	77	58	58	59	59	59	59	59	58	
Least developed countries: UN classification	436	Kuwait	7	7	6	5	5	4	4	4	4	4	
Middle East & North Africa	81	Oman	30	20	18	18	18	18	18	18	18	17	
OECD members	14	Qatar	29	24	17	17	16	15	14	13	13	13	
South Asia	182	Saudi Arabia	46	23	15	14	14	13	13	12	12	12	
Sub-Saharan Africa	547	Yemen Rep.	547	440	417	417	416	413	410	406	398	385	
World	216												

Source: World Bank, 2018

a significant portion (about one third) of the population with no formal coverage. Since some health outcomes are good health indicator i.e. IMR (0.015), MMR (0.00058) and Per Capita Health Expenditures., they might be improved with none any increase within the expenditures. The rapid increase in the unregulated private sector and the more and more budget affected the public sector runs the danger.⁶

In some countries, the owed (private payments), as a direct outlay created by households, represent a very important part of funding their healthcare systems. Whereas, in Jordan, the annual out-of-pocket health expenditure is sharply faded from JD86.2 in 2005 to JD68.8 in 2014. As in Table 6, it compared higher with low-income countries (JD64.5) and fewer favorably than the Arab World (JD81.6) and Middle-East and Northern African countries (JD79.1). Just about three-quarters of the overall out-of-pocket expenditure spent on medication, particularly chronic health conditions. In High-income countries, the outlays represent a little fraction of expenditures on healthcare, in contrast to the low-income countries that account for most of the

funding of their healthcare. The worldwide trend is as per capita income increases the share of out-of-pocket and external assistance decreases.^{10,32}

To sum up, the govt. of Jordan wouldn't be ready to continue providing the health services at this trend: a fast increase in demand over publicly funded services inside the absence of efficiency gains; and, infeasible and not sustainable within the predictable future.^{26,31,19,38}

This article presupposed to spotlight the importance of reallocation strategy (reform) to form upon the strength of the public and private sectors, improve efficiency, access, equity, improve quality of care, and enhance patient satisfaction and long-term financial sustainability. These view issues need a direct intervention coupled with monitoring programs to fast (unstable) increase within the share of GDP to health that rises the problem of sustainable spending and efficiency. With regard to the previous issue, Jordan appears unable to continue spending rhythm primarily biased returns to health (26%). Whereas, the later could also be witnessed by reengineering the investment in curative and primary healthcare that is able to curtail spending

on curative (little prevention is better than huge cure) and alter the perspective of those who are able to pay to use extraordinarily backed health services at public facilities.^{12,36,38,39} In addition, there to utilize a numerous dogma problem as mentioned below:

11.1. Efficiency in Public Spending

Effectiveness and efficiency in delivering healthcare services are crucial indicators to the attainment of health goals at the country level as well as health for all strategy in the year 2025 (with the thought of poor). There has been a significant enlargement in all categories of medical and allied health personnel aside from nursing since 1994. The number of doctors had increased by 38% from 1.6 in the 1990s to 3.4 per 1000 population today. Also, the number of pharmacists is quite doubled from 0.8 to 1.2. Whereas the number of nurses has remittent by 7% since the 1990s, that might have a negative consequence on the standard of care provided as well as on costs. It's like that plenty of nurses had a much better alternative within the golf and neighboring countries.⁴ There are 110 hospitals and quite 13731 beds within the Hashemite Kingdom of Jordan, 2016. This suggests that there was the population/ bed ratio is 714 in 2016, which means that 2.3 per 1000 population, the public sector represents 63%. The number of beds accumulated by 13% since 2008 that unbroken pace with the increase.²³

In scrutiny these internationally, a reasonable bed variety is seen and therefore the high number of doctors (4798 in 2016) which requires to be even.²³

11.2. Productive/Technical Efficiency

The productive efficiency may even be assessed by the relation between the output and inputs. As per on top of information in tables the cost of delivery of health services aren't compared to the revenues at intervals the public sector i.e., public contributions to health services are 21% of the entire costs (public expenditures) within the civil servant and 5% of the military facet.³⁵ This approximate accumulative 26% revenues compared to public expenditure 5.1 of GDP (Table 5) generated from the foremost composite of public servants (MOH, RMS) that serve about 70%^{1,28} of the population represent the failure of Jordan's health system finance in terms of technical and/or productive efficiency.

The improvement in technical efficiency among the health sector will cause increase savings. Some changes

among the production possibility curve i.e., redistribution of scarce of productive resources (reallocation basically based on international standards, quality accreditation, equity and geographical distribution of the population) will result in cut back duplications, fragmentation, and restricted access to a bound segment of the Jordanian population. The proper usage of obtainable refined technology i.e. CAT scanners, Cath labs, etc. will shift the production possibility frontier and then to an increase in productivity.^{7,37}

11.3. Allocative Efficiency

Allocative efficiency considers the distribution of output. Allocation of resources such isn't attainable, by reallocating resources, to create one individual at an advantage while not making at least one other individual worse off.

There has been no enough information to calculate the average cost per patient per day within the system-wide to pinpoint the clear feature of allocative efficiency in primary, secondary, tertiary and rehabilitative sides to facilitate or generate reallocation strategy to regulate clear options of maldistribution of the scarce of productive resources available in the health sectors.

11.4. Economic Efficiency

Economic efficiency is the relationship between the inputs and cost. There has been no accessible information across the health sub-sectors to research the economic efficiency, particularly at the public sector level and more specifically at RMS (military facilities).

11.5. Social Efficiency

A change within the allocation of resources is socially efficient if the total benefits of those who gain outweigh the total loss of those who lose.

Jordan contains a well-developed delivery health system with a significant quantity of capacity. Therefore, financial and physical access isn't a serious drawback to get required health services, save the localized problems i.e., rural geographic areas which can rectify by the restructuring reform methods.

11.6. Horizontal Efficiency

The proportion of those needing the service to who truly receives it represents the horizontal efficiency.

It refers to the aptitude of the country continued increasing the coverage of health services (preventive and curative) among the limit of financial resources and infrastructure, high cost of services, deficiencies within the current health system i.e. trade-offs, re-organizational structure, health service system integration (public and private partnership and global financing mechanism), decongestion of unnecessary demand (especially with those who are insured in public sector and therefore the main causes of the services abuse) and incentives to be incorporated within the health delivery system will certainly affecting the mode of delivery also as quality and efficiency of health service delivery. Recognizing the trade-offs and considering them can facilitate in selectivity and prioritization health of services to the total population in efficient and effective manners.^{1,40}

11.7. Vertical Efficiency

The proportion of services provided that attend those who need them instead of those who don't. The vertical enlargement of health programs is more expensive than horizontal ones since thus the need for more resources and management from regular programs. They also may provide short-run resolution permitting Jordan to shelve urgently required healthcare delivery and financing systems reforms. Trade-offs in both vertical and horizontal efficiency may be managed in the reestablishment of the objectives of the healthcare delivery and financing systems. The public financing health services in Jordan ought to pay a lot of attention to the trade-offs; as a poorly supported sub-health system, it's totally different incentives to in choosing vertical or horizontal packages of health services to the whole population.⁴⁰ Despite the spectacular infrastructure and capabilities of the Jordanian healthcare financing and delivery systems offered, a rigorously enforced reform strategy can do the clearest answers to the launched queries.^{40,41}

11.8. Financing Universal Coverage

To be clear and specific, developing and implementing universal coverage policies isn't a straightforward and political endeavor with major economic implications. The universal coverage is that the basic goal of all health systems across the world.^{1,42-44}

Approximately concerning 80% of the population in Jordan features formal coverage within the public and

private sectors. As being mentioned before, the bulk of the population has access to the Ministry of Health facilities, together with the poor peoples.⁴⁵ In effect, the MOH provides insurance policy with no premiums and also the contributions cover about 21% of the total cost of services delivered with the MOH facilities, and the rest of the cost is financed through the MOH budget. Given this high grant to the uninsured who use the MOH facilities, the low contribution levels in terms of premiums and price sharing of those covered under the Civil Insurance and also the Royal Medical Services Systems, the shortage of unjust relationship between these payments and ability to pay, and also the current high level of health outlay, Jordan might improve the equity of its finance systems and supply formal universal coverage at a bit extra value.^{46,47} This extra quantity of cash may be obtained through a relatively small change in the Civil Insurance and RMS premiums and cost-sharing structures, changes within the MOH rate settings additionally to the economic gains in alternative areas i.e., delivery system and the pharmaceutical sectors.^{15,27,35}

The major issue facing funding and population coverage area unit are: unavailable, and lack of accurate health information system that's the most obstacle awaiting the reform strategy; one third of the population are uninsured who have access to public facilities and exemptions from the royal court, prime ministries, and others whereas not providing any contributions; no standardized contribution rates from the insured within the public sector, failure to affix the publicly funded health subsystems below one management to scale back duplications and avoid fragmentations within the valuable health services, absence of laws to force health delivery and funding system unification and unify subscriptions to realize correct utilization of services (prevent abuse); and lack of turning out with for the design for National Health Insurance System since 1979.^{8,9,11,43}

12. Conclusion

The government of Jordan wouldn't be ready to continue providing health services at the present trend: a fast increase in demand over publicly funded services within the absence efficiency gains; not viable (unsustainable) within the predictable future.

This study spotlights the importance of reallocation methods (reforms) to create upon the strength of the

public and private sector; utilize six types of efficiency, improve quality of care and increase accessibility; and, enhance patient satisfaction and long-term financial sustainability. A prompt intervention coupled with monitoring programs to the rapid (unstable) increase in percentage share of GDP to health that rises the difficulty of sustainable spending and efficiency, is inevitable.

The wider public insurance coverage is contributed to the rise in spending; possibly over half of the increase has arisen from developments on the availability facet (supply-side). This, in turn, suggests that the most target of policy ought to be there to slow the expansion of public health disbursement through macro-instruments.

Developing a replacement health funding policy issue and with attainable intervention and observance mechanisms are that major downside facing the Jordanian health system now a day.

Jordan spends 8.7% of GDP (2016) on health that compared somehow favorably with the developed world and therefore the world average, and better than neighboring, MENA, Arab world, Latin America & Caribbean, and Sub-Saharan countries. As in Table 1, this vast portion of the national piece of cake (budget), is stable in a very rise fashion since the 1990s, which yields some development in health outcomes i.e., IMR &MMR. The matter rises presently is that will Jordan still provide such massive portion in conjunction with low-contributions to health (26%) , economic recession and inefficiency within the overall system of health i.e., duplication of services (curative), system fragmentation, limited access of services to certain segment of population, waste of scarce of productive resources, poor referral system, rapid growth private sector ..etc. In addition to that, the under-spending in primary and preventive healthcare, the opportunity cost and cost-effective measures to draw who will pay to use the public facilities who chose private providers rather than free and extremely sponsored public facilities.

Jordan ought to beat raising funds, increase the streams of funds from its current i.e., unified public insurance mechanisms, impose insurance coverage at the country level; utilize investment methods in health to ensure perpetual delivery of health to all. This, in addition, to figure seriously on productive and/or technical efficiency to maximize output of effective health services; economic efficiency to provide services at least costs; and, apportion resources towards services of highest value or optimizing the mix of health services

to get the foremost health value for the neediest and so maximize returns. Reduce spending on curative care and increase preventive measures i.e., Road Traffic Accidents (RTAs) that represent the ordinal causes of death and core health problems, obesity, immunization, and family planning, to curtail spending on curative care. Build public-private partnership health programs to comprehend extra economic gains. Improve efficiency within the excessive use of medications (abusers) to prevent self-purchasing drugs and encourage the utilization of generic medicine.

One of the foremost forgone alternatives available to health suppliers is that the cost-containment strategy to manage public payment and monitor 'medical behavior' i.e., demand-pull and cost-push inflation.

Improve the standard of public facilities by adopting national and international certification programs will facilitate redirecting the utilization of private health towards public facilities.

13. Recommendations

Findings suggested that there was a progressive impact of the reform on healthcare supplying and finance systems once contributor's expenses are used to build it; however, due to comparability issues between the five main suppliers, the findings don't seem to be conclusive.

Great attention ought to be created to health constitutions, five main providers to health with duplication, fragmentation, and limited access to a certain segment of the population, and waste of resources, that square measure the foremost rationalization of rising health expenditures. Merging health subsystems beneath one umbrella in terms of service delivery and finance is badly-needed and promptly required policy currently each day.

The severe financial burden over the government shoulder may be mitigated by adopting the national health insurance system and resolved relating to 80% of the Jordanian healthcare system's financial problems.

Pay great attention to the six varieties of efficiencies, effectiveness and quality measures.

Monitor the healthcare system at facility levels with a specific focus on elder and gate-keepers (family physicians) to reduce secondary and tertiary care abuses, and decongestions.

Develop an accurate health management information system at the national level to rectify obstacles at hand health supplying and financing reforms.

Lastly, a broad outline of potential economic reforms at intervals the supply of publicly supported health services is much recommended.

Conflict of Interest

We attest that we have no conflict of interest to declare and contributed significantly to study.

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Ethical Issues

There are no ethics issues within the research. The Ethics and postgraduate studies committees in the department of basic health sciences and public administration – faculty of medicine & faculty of economics and administrative sciences approved the proposal of this article.

Authors' Contributions

AR and RT formulated the research design, prepare the data for analysis and composed the essential draft of the article. AZ and IZ validate the overall comparison faceted and reformulated the article plan, taken part within the elucidation of the results and favouring the in general setting.

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